

Council

Monday 20 February 2023
2.00 pm

**Council Chamber, Town Hall,
Pinstone Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend - Please see "PUBLIC ACCESS TO THE MEETING" below, for details of how to access the meeting, and the safety measures which apply.

COUNCIL

Monday 20 February 2023, at 2.00 pm

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Sioned-Mair Richards)

THE DEPUTY LORD MAYOR (Councillor Colin Ross)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Craig Gamble Pugh Alan Woodcock	19	<i>Nether Edge & Sharrow Ward</i> Nighat Basharat Peter Garbutt Maroof Raouf
2	<i>Beighton Ward</i> Kurtis Crossland Bob McCann Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park & Arbourthorne Ward</i> Ben Miskell Nabeela Mowlana Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Fran Belbin Abdul Khayum Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill & Sharrow Vale Ward</i> Angela Argenzio Maleiki Haybe Brian Holmshaw	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Marieanne Elliot Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Ruth Mersereau Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayris	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes & Crosspool Ward</i> Tim Huggan Ruth Milsom Minesh Parekh	16	<i>Hillsborough Ward</i> Christine Gilligan Kubo George Lindars-Hammond Henry Nottage	25	<i>Stocksbridge & Upper Don Ward</i> Lewis Chinchin Julie Grocutt Janet Ridler
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Tom Hunt Bernard Little
9	<i>Dore & Topley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

Contact: Paul Robinson, Democratic Services
Tel: 0114 2734029
paul.robinson@sheffield.gov.uk

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at <http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154>. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

Meetings of the Council have to be held as physical meetings. If you would like to attend the meeting, please report to an Attendant in the Foyer at the Town Hall where you will be directed to the meeting room. However, it would be appreciated if you could register to attend, in advance of the meeting, by emailing committee@sheffield.gov.uk, as this will assist with the management of attendance at the meeting.

Please do not attend the meeting if you have COVID-19 symptoms. It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting. To aid safe access and protect all attendees, you are welcome to wear a face covering within the venue.

PLEASE NOTE: The Public Gallery in the Town Hall Council Chamber can accommodate 50 persons. Social distancing may not be possible in the Gallery depending on the numbers of members of the public in attendance at the meeting. An overspill area will be provided in the event that more than 50 members of the public attend - the webcast of the meeting will be live streamed to that room.

We are unable to guarantee entrance to the Public Gallery for observers, as priority will be given to registered speakers and those that have registered to attend.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**COUNCIL AGENDA
20 FEBRUARY 2023**

Order of Business

1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website, questions/petitions are required to be submitted in writing, to committee@sheffield.gov.uk, by 9.00 a.m. on Thursday 16th February. Questions/petitions submitted after the deadline will be asked at the meeting subject to the discretion of the Chair.)

5. MEMBERS' QUESTIONS

5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

5.2 Questions relating to the discharge of the functions of the South Yorkshire Joint Authorities (under the provisions of Section 41 of the Local Government Act 1985) and of the South Yorkshire Mayoral Combined Authority – Council Procedure Rule 16.6(i).

5.3 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

6. HOUSING REVENUE ACCOUNT (HRA) BUSINESS PLAN AND HRA BUDGET 2023-24

To approve, with or without amendment, the recommendations made by the Strategy and Resources Policy Committee, at its meeting held on 7th February 2023, in relation to the Housing Revenue Account Business Plan and Budget for 2023-24, as set out in the report of the Executive Director, Operational Services, published with this agenda.

7. NOTICE OF MOTION REGARDING "DRIVING FORWARD THE HERITAGE STRATEGY FOR SHEFFIELD" - GIVEN BY COUNCILLOR JANET RIDLER AND TO BE SECONDED BY COUNCILLOR TOM HUNT

That this Council:-

- (a) believes the Heritage Strategy for Sheffield is unique in being a community-led strategy, created from the ground up by grass roots organisations;
- (b) notes that this Council has been involved in driving the Heritage Strategy forward since its earliest stages, welcoming the completed Strategy in January 2021, and subsequently joining the Heritage Partnership Board in February 2021 as a first step towards implementation;
- (c) believes that the aim of a Heritage Strategy is to protect and enhance a city's heritage and invigorate interest and development; believing that Sheffield's heritage is defined in its widest sense including not only physical assets such as historic buildings and structures, archaeological sites, historic townscapes and landscapes, scheduled monuments, registered parks and gardens, but also museums and art galleries and their collections, archives, libraries, public art, natural habitats, people and communities, spoken stories and much more;
- (d) further, believes that Sheffield's unique heritage is particularly inclusive, embracing the customs, traditions and skills developed locally, such as the 107 languages spoken, radicalism, anti-slavery campaigning, music, our working men's clubs, and Sheffield as the Home of Football;
- (e) notes the importance of Heritage to our city and recognises its social, environmental, educational and well-being benefits and its economic potential;
- (f) celebrates and champions Sheffield's diverse heritage;
- (g) notes that Sheffield hosts the largest Heritage Open Days festival in

the country;

- (h) believes that the Heritage sector is an important source of economic prosperity and growth with a total GVA (Gross Value Added) of £36bn, supporting over 500,000 jobs nationally;
- (i) also believes that the impact of Heritage as a means to stimulate investment is evident in the huge success of the Kelham Island development and the redevelopment of the City Centre;
- (j) further, believes adopting the Heritage Strategy for Sheffield will demonstrate the Council's strategic approach and commitment to Heritage, and that having this strategic approach will greatly improve the Council's ability to attract external funding for a wide range of heritage projects;
- (k) notes that this city's heritage does not belong to the city council, but to the people of Sheffield; and
- (l) resolves, therefore, to ask the Strategy and Resources Policy Committee to add the Heritage Strategy for Sheffield to its work programme and request that, within the next 3 months, the Committee calls upon the Sheffield Heritage Partnership Board to report on progress and co-develop a programme of actions which will drive forward the implementation of the Heritage Strategy for Sheffield.

**8. NOTICE OF MOTION REGARDING "THE LOCAL PLAN IN BEIGHTON"
- GIVEN BY COUNCILLOR KURTIS CROSSLAND AND TO BE
SECONDED BY COUNCILLOR GAIL SMITH**

That this Council:-

- (a) welcomes the approval of the emerging Local Plan to go forward to public consultation, given at the December meeting of Full Council, however:-
 - (i) regrets that the process of developing the emerging Local Plan has been held back by numerous delays on the part of previous Council administrations between May 2011 and May 2021; and
 - (ii) believes that, as a result of delays to the emerging Local Plan, this Council has been left unable to oppose controversial housing developments such as the site at Hollin Busk Road, which was recommended by Full Council to be removed from the Local Plan as a Housing Site on the 14th of December, and despite this, plans for the development of 75 houses were approved at a Planning Committee meeting

on the 10th of January;

- (b) believes that local residents know what is best for their own communities, and as such, welcomes the numerous representations, feedback, and petitions from members of the public concerning allocations and policies in the emerging Local Plan;
- (c) regrets that engaged local democracy is only now possible at this relatively late stage, and regrets that Local Area Committees and local councillors have had limited formal input into the plan development process;
- (d) believes that local residents of South East Sheffield have made their voices clear on the issue of the site east of Eckington Way (referred to in the Emerging Local Plan as site SES 03), which has been allocated for use as a 'General Employment and Traveller Site', and notes that a petition opposing the proposed site has received 2,773 signatures as of the 8th of February;
- (e) notes that democratic discussion of how the Council should discharge its duty to provide Gypsy and Traveller accommodation can regrettably sometimes attract discriminatory and racist views and therefore condemns in the strongest terms all forms of racism and discrimination against Gypsy, Traveller, Roma, and Travelling Showpeople communities, and especially any use of discriminatory stereotypes within political campaigning;

(NB. An alteration, to remove 10 words from the above paragraph, as originally published, was agreed at the meeting of the Council on 20th February. Those words have been removed from the published record at the request of the Council's Monitoring Officer on the grounds that they were likely to identify an individual.)

- (f) believes that the site in question is not suitable for use as industrial employment and traveller pitches, for the following reasons:-
 - (i) congestion on Eckington Way is a significant issue, as:-
 - (A) the site is very close to the Crystal Peaks shopping centre and Drakehouse Retail Park;
 - (B) there have been 13 collisions on the road and roundabout in the last five years, 5 of them serious;
 - (C) Ward members regularly receive complaints from constituents regarding the large volume of congestion on Eckington Way; and
 - (D) the site's proposed use for employment and travelling

showpeople, with Eckington Way as its only access point, would significantly add to congestion on this street; and

- (ii) the site is not appropriate for industrial or traveller development, as:-
 - (A) it is in very close proximity to current residential development, which is likely to be adversely affected by an industrial and traveller site through noise and pollution;
 - (B) the site is on a Green Belt boundary, is of a substantially similar quality to the site adjacent which is included in the Green Belt (both were rated 13/20 in the 2020 Green Belt Review), and is only delineated from the section within the Green Belt by a footpath;
 - (C) a high pressure gas pipe is present on the site, which raises safety concerns around its proposed use as an industrial site;
 - (D) it is possible that the site may be protected as Grade 3a farming land at a future date, putting the Council in noncompliance with its legal obligation to provide Gypsy and Traveller accommodation; and
 - (E) industrial land use adjacent to housing has previously been shown to disturb the local community, such as at the Abbey Glen site nearby, where hundreds of residents have campaigned against the smell and noise created by the laundry service's industrial activities; and
- (g) therefore resolves that officers are requested to include a reappraisal of SES 03 as an industrial and traveller site in the Local Plan, taking into account the views of this Council and the responses to the consultation, when officers present the 'schedule of suggested amendments' to the Strategy and Resources Policy Committee and subsequently to Full Council, as agreed on 14th December 2022.

9. NOTICE OF MOTION REGARDING "MARKING THE SUCCESS OF THE COMMITTEE SYSTEM IN SHEFFIELD" - GIVEN BY COUNCILLOR ANGELA ARGENZIO AND TO BE SECONDED BY COUNCILLOR BERNARD LITTLE

That this Council notes:-

- (a) the successful campaign by the “It’s Our City” group to establish a Committee system and remove the “Strong Leader” model in Sheffield, with 65% of voters supporting the committee model in the referendum;
- (b) Sheffield is the first city in the country to adopt the Committee system;
- (c) the greater collaboration between Councillors across political groups in policy formulation and in the decision-making processes of the Council;
- (d) the Committee system’s role in helping overcome party political tribalism to achieve positive outcomes;
- (e) the involvement of a wider number of Councillors in the decision-making of the Council;
- (f) the greater accountability of Councillors to the electorate due to their involvement in decision-making;
- (g) that autocratic top-down decision-making is reduced by the Committee system;
- (h) that the possibility of the Council making decisions that are misjudged, due to the lack of involvement of a wider number of members and political groups, is diminished;
- (i) the successful work, across the committees, to address the Council’s current financial crisis, with Councillors having worked together to reach an understanding of the issues and consensus over the ways to address them;
- (j) that part of the reasoning behind moving to a committee system was greater involvement of communities in decision making, and more work should be done to achieve this by the committees;

That this Council believes:-

- (k) the Council being in “no overall control” has been good for the Council and the people of Sheffield, and that this, combined with the new modern committee system, has led to improved cross-party working and better outcomes for our city;
- (l) the change in culture needed across political groups to embed the benefits of the Committee system is still “work in progress” and all groups should embrace this positive new way of governing the Council to realise its benefits fully;
- (m) that the Committee Chair’s role is not the equivalent of the old style

Cabinet Member's role and work is still needed to ensure that this is understood by Councillors and Officers and the public to deliver more collaborative and consensual working across political groups;

- (n) that greater clarity is needed on which decisions are made by which committees as this is sometimes unclear;

That this Council resolves to:-

- (o) affirm its support for the Committee System in Sheffield;
- (p) work together across political groups to build on the successes we have already seen the committee system achieve;
- (q) promote a greater understanding of how the committee system works among the public, members and officers;
- (r) achieve greater involvement of the public in Council decision-making, such as by committees making more extensive use of the engagement toolkit;
- (s) develop protocols to be clear about the way committee decisions are made in a no overall control context; and
- (t) encourage a culture in the Council that matches the new cooperative way of working needed in a committee system.

10. NOTICE OF MOTION REGARDING "LEVELLING-UP - WHY WE NEED TO TAKE BACK CONTROL FROM WHITEHALL TO DELIVER ECONOMIC GROWTH FOR SHEFFIELD" - GIVEN BY COUNCILLOR MINESH PAREKH AND TO BE SECONDED BY COUNCILLOR BEN MISKELL

That this Council:-

- (a) believes that too many places across the country have had nothing but crumbs from the Government's table in the latest round of 'levelling-up' funding;
- (b) notes that many communities in great need have lost out in the recent round of funding, and believes that the way this funding is distributed pits communities against one another, forced to compete in a contest where Whitehall Ministers pick winners and losers;
- (c) notes that the total cost of work producing bids for levelling-up funding for councils in England is at least £27 million, with the vast majority seeing no return on this spending;

- (d) notes that of the 80 successful bids to the second round of levelling-up funding in England, only half are in the 100 most deprived areas of the country;
- (e) notes that, compared to the first round of funding, Yorkshire and the Humber has seen its share drop by 5.3%, the West Midlands drop 4.1%, the East Midlands by 3.5%; and the North East's share drop 0.7%;
- (f) believes South Yorkshire's transport offer is being badly let down by this Government, noting that both bids to the Levelling-up Fund from the South Yorkshire Mayoral Combined Authority for support for the bus network have been rejected, and from March, Government bus cuts could see a third of services lost;
- (g) believes that this is unacceptable, and notes that this Council has called for bus franchising to be enacted as quickly as possible to bring buses under greater public ownership, and that the Labour Group is committed to seeing Sheffield buses and trams under full public ownership;
- (h) believes it takes extraordinary arrogance from the Government to expect gratitude for their failed 'levelling-up' policies and the marginal funding associated with this, when they have decimated vital local services like childcare, buses and social care;
- (i) notes that the Council has had to endure huge cuts for thirteen years; with the annual grant the Council receives from the Government now £288m less in real terms than in 2010, with a staggering £2.1billion being lost, in real terms, over the same period, which is around £9,000 per household in Sheffield;
- (j) notes the Parliamentary Digital, Culture, Media and Sport Committee calls for the Government to take steps to level up cultural opportunities and production across the country, and explicitly incorporate support for local arts and culture into the Government's First Statement for Levelling-Up Missions; and believes support for cultural industries must be included in levelling up efforts;
- (k) believes that Britain isn't working - after 13 years of virtually no growth our cherished public services are strained, our high streets are still boarded up, transport is getting worse, crime is on the rise and work simply doesn't pay sufficiently for many;
- (l) believes that the Government's only answer is an ineffectual system of short-term, competitive pots of money that pits communities against each other, and believes that this is the kind of sticking plaster politics that the Leader of the Opposition, Sir Keir Starmer, has promised to end;

- (m) notes that the Labour Party has proposed the biggest ever transfer of power out of Westminster through the Take Back Control Act, so local leaders can harness the skills and assets in their area to drive growth, and believes that this Council should support this as a means of not only providing a greater say for our communities, but delivering essential support to public services and bringing vital economic growth;
- (n) believes that the Labour Party's proposed Take Back Control Bill would help deliver real economic growth and a redistribution of power to communities from Whitehall, and that the Council must proactively plan as to how we can best utilise this;
- (o) believes, however, that we cannot simply wait for a change of government and must continue to do what we can, right now, at a local level to deliver clean, inclusive economic growth, supporting both old and new industries;
- (p) further believes as part of this, that we must consider how best to safeguard and strengthen our city's economic drivers;
- (q) notes that Sheffield's economic power was initially built on the back of the steel industry and believes Sheffield still occupies a unique position as the heart of Britain's steel industry, and can set the course for its own future;
- (r) notes that Governments around the world have committed to their domestic industries with long-term strategic investment in green steel production, but believes the UK Government has failed to invest in the transition, have attempted to weaken safeguards that protect our steelmakers from being undercut by cheap steel imports, and have splashed tens of millions on imported steel to build British schools and hospitals;
- (s) believes that climate justice is indivisible from social and economic justice; that employing a 'just transition' approach to decarbonisation - protecting the livelihoods of those working in polluting industries, and transitioning these workers into well-paid, green jobs - is essential to ensure a green transition does not harm workers and their communities;
- (t) supports, therefore, TUC calls for the Government to set-up a national Just Transition Commission, to provide a worker-centred transition to a low economy; with a Just Transition Commission helping to coordinate investment, boost learning skills agenda, support local manufacturing, and to work closely alongside local authorities in delivering this;
- (u) supports further, TUC Yorkshire and Humberside's calls for a

regional Just Transition Commission to coordinate investment, learning skills agenda, changing procurement rules to support local manufacturing, and regional leadership on climate targets, as well as the work by the Yorkshire and Humber Climate Commission in supporting the just transition agenda; and

- (v) believes that we need a radically different approach in the country to provide not only economic growth, but inclusive clean growth that benefits everyone, and secures a prosperous future for industries old and new.

11. APPOINTMENTS TO CHIEF OFFICER POSTS – APPROVAL OF SALARY PACKAGES

To approve, with or without amendment, the recommendations in the report of the Director of Human Resources and Customer Services, published with this agenda, seeking approval to the salary packages for the new posts of Chief Operating Officer and Strategic Director of Children’s Services.

12. CHANGES TO THE CONSTITUTION

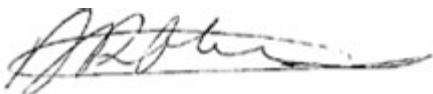
To approve, with or without amendment, the recommendations in the report of the Director of Legal and Governance (Monitoring Officer), published with this agenda, regarding changes to the Council’s Constitution.

13. MINUTES OF PREVIOUS COUNCIL MEETINGS

To receive the records of the proceedings of the special and ordinary meetings of the Council held on 14th December 2022 and to approve the accuracy thereof.

14. MEMBERSHIPS OF COUNCIL BODIES AND REPRESENTATIVES TO SERVE ON OTHER BODIES

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.



David Hollis
Interim Director of Legal and Governance

Dated this 10 day of February 2023

The next meeting of the Council will be held on 1 March 2023 at the Town Hall